

**JEFFERSON COUNTY
BOARD OF COUNTY COMMISSIONERS**

AGENDA REQUEST

TO: Board of County Commissioners
FROM: Carolyn Gallaway, Clerk of the Board
DATE: January 8, 2024
SUBJECT: AGREEMENT re: 2024 Affordable Housing/Homelessness Grant Funding;
Caswell-Brown Village; In the Amount of \$105,000; County Administrator;
OlyCAP

STATEMENT OF ISSUE:

On December 4, 2023 the Board of County Commissioners approved the Housing Fund Board's 2024 grant recommendations for Affordable Housing Fund 148, Homeless Housing Fund 149, 1590 and 5386 Funds. One of the recommendations was for OlyCAP to receive \$105,000 to operate the Caswell-Brown Village.

ANALYSIS:

The attached Grant Agreement will provide the \$105,000 in funds approved by the Board of County Commissioners on December 4, 2023.

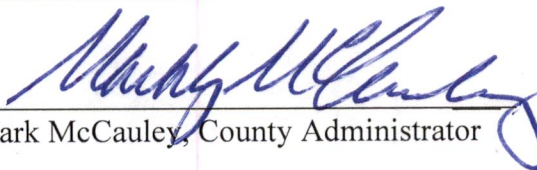
FISCAL IMPACT:

\$105,000 from Fund 149.

RECOMMENDATION:

Approve the attached Grant Agreement with OlyCAP

REVIEWED BY:


Mark McCauley, County Administrator Date 1/2/24

Grant Agreement by and Between Jefferson County
and
Olympic Community Action Programs (OlyCAP) Caswell-Brown Village
For Affordable Housing/Homelessness Services Grant Funding

WHEREAS, RCW 36.22.178 authorizes a recording fee surcharge to provide funding for affordable housing services; and

WHEREAS, RCW 36.22.179 authorizes a recording fee surcharge to provide funding for homeless housing and assistance; and

WHEREAS, RCW 36.22.1791 authorizes an additional surcharge for local homeless housing and assistance; and

WHEREAS, RCW 82.14.530 authorizes the use of SHB 1590 sales tax revenues to support affordable housing; and

WHEREAS, RCW 82.14.540 authorizes the use of SHB 1406 sales tax revenues to support affordable housing; and

WHEREAS, RCW 36.22.250 authorizes the use of SSB 5386 sales tax revenues to support affordable and homeless housing; and

WHEREAS, on August 28, 2023 the Board of County Commissioners approved funding levels and authorized the release of a Request for Proposals for the funds collected pursuant to the above cited RCW's; and

WHEREAS, on December 4, 2023 the Board of County Commissioners approved the Housing Fund Board's recommendation for 2024 funding;

NOW, THEREFORE, Jefferson County, a political subdivision of the State of Washington, hereinafter referred to as "County," and Recipient, a non-profit corporation is Washington State (Recipient), in consideration of the mutual benefits, terms, and conditions hereinafter specified, do hereby agree as follows:

1. Grant Commitment. A 100% grant of funds is hereby made to Recipient for the project described in Section 2. The approved maximum amount of the grant shall be \$105,000, all coming from Fund 149. The grant shall be available upon the submission of appropriate invoices pursuant to Section 3.
2. Project Description, Schedule and Budget.
 - a. The scope of work for the Project is described in Exhibit A, attached.
 - b. The Project begins on January 1, 2024 and shall be completed by December 31, 2024.
 - c. The budget for the Project is described in Exhibit B, attached.

3. **Payment.** Expenses incurred on the Project, as described in Section 2, by the Project's consultants, contractors, suppliers, or Recipient's staff shall be submitted to the County Administrator's Office by Recipient using a detailed invoice.

Each detailed invoice shall show individual items followed by the total amount incurred and the amount eligible for reimbursement under this grant. Recipient may submit such invoices to the County once per month during the course of the Project for work completed. All invoices shall be submitted no later than 30 days after project completion.

The county shall review and approve invoice payments. Payments will be limited to the monies that are available under the grant as described in Section 1. Such invoices, once approved, will be paid using the County's normal bill paying process and cycle.

4. **Compliance with Laws.** Recipient shall, in completing its project under this Grant Agreement, faithfully observe and comply with all federal, state, and local laws, ordinances, and regulation, applicable to the work to be completed under this Grant Agreement.
5. **Indemnity.**

The Contractor shall defend, indemnify and hold the County, its officers, officials, employees, agents and volunteers (and their marital communities) harmless from any claims, injuries, damages, losses or suits, including attorney's fees, arising out of or resulting from the acts, errors or omissions of the Contractor in performance of this Agreement, except for injuries and damages caused by the sole negligence of the County. Should a court of competent jurisdiction determine this Agreement is subject to RCW 4.24.115 if liability for damages occurs arising out of bodily injury to persons or damages to property caused by or resulting from the concurrent negligence of the Contractor and the County, its officers, officials, employees, agents and volunteers (and their marital communities) the Contractor's liability, including the duty and cost to defend, shall be only for the Contractor's negligence. It is further specifically understood that the indemnification provided constitutes the Contractor's waiver of immunity under Industrial Insurance, Title 51 RCW, solely for the purposes of this indemnification. This waiver has been mutually negotiated by the parties. This section shall survive the expiration or termination of this Agreement.

6. **Required Insurance Coverages.**

- a. **Commercial General Liability.**

- 1) Recipient shall maintain commercial general liability coverage on a form acceptable to Jefferson County Risk Management for bodily injury, personal injury, and property damage, in an amount not less than two million dollars per occurrence (\$2,000,000) and an aggregate of not less than four million dollars (\$4,000,000), for bodily injury, including death, and property damage.

- 2) The commercial general liability insurance coverage shall contain no limitations on the scope of the protection provided and include the following minimum coverage:

- i. Broad form property damage, with no employee exclusion;
- ii. Person injury liability, including extended bodily injury;
- iii. Broad form contractual/commercial liability, including completed operations and product liability coverage;
- iv. Premises - operations liability (M&C);
- v. Independent contractors and subcontractors; and,
- vi. Blanket contractual liability.

- 3) Recipient's commercial general liability policy shall include employer's liability coverage.

- 4) The County and its elected officials, officers and employees shall be named as an additional insured party under this insurance policy.

b. Automobile Liability.

Recipient shall maintain business automobile Liability insurance on a form acceptable to Jefferson County Risk Management with a limit of not less than a combined single limit of \$1,000,000 each occurrence. Coverage shall include owned, hired, and non-owned automobiles.

- c. Workers' Compensation (Industrial Insurance). Recipient shall maintain workers' compensation insurance at its own expense, as required by Title 51 RCW, for the term of this Agreement and shall provide evidence of coverage to Jefferson County Risk Management, upon request. If the County incurs any cost to enforce the provisions of this subsection, all costs and fees shall be recoverable from Recipient.

- 1) Recipient shall provide Workers' Compensation and Employer's Liability on a state approved policy form providing benefits as required by law with employer's liability limits no less than \$1,000,000 per accident or disease.
- 2) This coverage shall extend to any contractor or subcontractor that does not have their own workers' compensation and employer's liability insurance.

7. Recipient expressly waives by mutual negotiation all immunity and limitations on liability, with respect to the County, under any industrial insurance act, disability benefit act, or other employee benefit act of any jurisdiction, which would otherwise be applicable in case of such claim.

8. General Insurance Requirements.

- a. Insurance coverage shall be evidenced by one of the following methods:
 - 1) Certificate of insurance; or,
 - 2) Self-insurance through an irrevocable Letter of Credit from a qualified financial institution.
- b. Any deductibles or self-insured shall be declared to and approved by the County prior to the approval of this Agreement by the County. At the option of the County, the insurer shall reduce or eliminate deductibles or self-insured retention, or Recipient shall procure a bond guaranteeing payment of losses and related investigations, claim administration and defense expenses.
- c. Failure of Recipient to take out or maintain any required insurance shall not relieve Recipient from any liability under this agreement, nor shall the insurance requirements be construed to conflict with or otherwise limit the obligations concerning indemnification of the County.
- d. Recipient's insurers shall have no right of recovery or subrogation against the County (including its employees and other agents and agencies), it being the intention of the parties that the insurance policies so affected shall protect all the parties and shall be primary coverage for all losses covered by the above described insurance.
- e. Insurance companies issuing Recipient's insurance policy or policies shall have no recourse against the County (including its employees and other agents and agencies) for payment of any premiums or for assessments under any form of insurance policy.
- f. All deductibles in Recipient's insurance policies shall be assumed by and be at the sole risk of Recipient.
- g. Any judgments for which the County may be liable, in excess of insured amounts required by this agreement, or any portion thereof, may be withheld from payment due, or to become due, to Recipient until Recipient shall furnish additional security covering such judgment as may be determined by the County.
- h. Any coverage for third party liability claims provided to the County by a "Risk Pool" created pursuant to Ch. 48.62 RCW shall be non-contributory with respect to any insurance policy Recipient shall provide to comply with this Agreement.

- i. The County may, upon Recipient's failure to comply with all provisions of this Agreement relating to insurance, withhold payment or compensation that would otherwise be due to Recipient.
- j. Recipient shall provide a copy of all insurance policies specified in this Agreement.
- k. Written notice of cancellation or change in Recipient's insurance required by this Agreement shall reference the project name and agreement number and shall be mailed to the County at the following address: Jefferson County Risk Management, P.O. Box 1220, Port Townsend, WA 98368.
- l. Recipient's liability insurance provisions shall be primary and noncontributory with respect to any insurance or self-insurance or self-insurance programs covering the County, its elected and appointed officers, officials, employees and agents.
- m. Any failure to comply with reporting provisions of the insurance policies shall not affect coverage provided to the County, its officers, officials, employees or agents.
- n. Recipient's insurance shall apply separately to each insured against whom claim is made or suit is brought, except with respect to the limits of the insurer's liability.
- o. Recipient shall include all subcontractors as insured under its insurance policies or shall furnish separate certificates and endorsements for each subcontractor. All insurance coverage for subcontractors shall be subject to all the requirements stated in this Agreement. The insurance limits mandated for any insurance coverage required by this Agreement are not intended to be an indication of exposure nor are they limitations on indemnification.
- p. Recipient shall maintain all required insurance policies in force from the time services commence until services are completed. Certificates, insurance policies, and endorsements expiring before completion of services will be promptly replaced.
- q. Recipient shall place insurance with insurers listed to business in the State of Washington and having A.M. Best Company ratings of no less than A-, with the exception that excess and umbrella coverage used to meet the requirements for limits of liability or gaps in coverage need not be placed with insurers or re-insurers licensed in the State of Washington.
- r. Certificates of insurance as required by this Agreement shall be delivered to the County within fifteen (15) days of execution of the Agreement. To the extent a certificate lists or refers to any endorsements solely by name, description or number it shall be the responsibility of Recipient to obtain and provide to Jefferson County

Risk Management a full and complete copy of the texts of such endorsements.

- s. The County shall be named as an "additional insured" on all insurance policies required by this Agreement.
 - t. Recipient shall furnish the County with properly executed certificates of insurance that, at a minimum, shall include:
 - 1) The limits of coverage;
 - 2) The project name and agreement number to which it applies;
 - 3) The certificate holder as Jefferson County, Washington and its elected officials, officers, employees and agents with the address of Jefferson County Risk Management, P.O. Box 1220, Port Townsend, WA 98368; and
 - 4) A statement that the insurance policy shall not be cancelled or allowed to expire except on thirty (30) days prior written notice to the County.
9. Independent Contractor. Recipient and the County agree that Recipient is an independent contractor with respect to the project to be completed pursuant to this Grant Agreement. Nothing in this Grant Agreement shall be considered to create the relationship of employer and employee between the parties hereto. Neither Recipient nor any employee of Recipient, nor any subcontractor of Recipient shall be entitled to any benefits accorded to County employees by virtue of their services on the project to be completed under this Grant Agreement. The County shall not be responsible for withholding or otherwise deducting federal income tax or social security or for contributing to the State industrial insurance program, or otherwise assuming the duties of an employer with respect to Recipient, or any employee, representative of agent of Recipient, or any contractor of Recipient.

10. Subcontracting Requirements.

- a. Recipient Owns Contract Performance. Recipient is responsible for meeting all terms and conditions of this Agreement including standards of service, quality of materials and workmanship, costs and schedules. Failure of a subcontractor to perform is no defense to a breach of this Agreement. Recipient assumes responsibility for all liability for the actions and quality of services performed by any subcontractor.
- b. Subcontractor Disputes. Any dispute arising between Recipient and any subcontractors or between subcontractors must be resolved with involvement of

any kind on the part of the County and without detrimental impact on the delivery of contracted goods and services.

11. Legal and Regulatory Compliance. While performing under this Agreement, Recipient, subcontractors, and their employees are required to comply with all applicable local, state and federal laws, codes, ordinances and regulations, including but not limited to:
 - a. Applicable regulations of the Washington State Department of Labor and Industries, including WA-DOSH Safety Regulation; and
 - b. State and Federal Anti-Discrimination Laws.
12. Termination.
 - a. Termination by the County.
 - 1) Should Recipient default in providing services under this Agreement or materially breach any of its provisions, the County may terminate this Agreement upon ten (10) days written notice to Recipient.
 - 2) Recipient shall have the right and opportunity to cure any such material breach within the ten (10) day period.
 - 3) The County may terminate this Agreement upon immediate notice to Recipient. Recipient will be reimbursed for services expended up to the date of termination.
 - 4) This Agreement may be terminated or amended, in whole or in part, by the County upon thirty (30) days written notice in the event expected or actual revenue in Funds 148 and/or 149 is reduced or limited in any way.
 - b. Termination by Recipient.
 - 1) Should the County, its staff, employees, agents and/or representatives default in the performance of this Agreement or materially breach any of its provisions, Recipient, at its option, may terminate this Agreement by giving ten (10) days written notice to the County representative.
 - 2) The County shall have the right and opportunity to cure any such material breach within the ten (10) day period.
 - c. Termination Without Cause. This Agreement may be terminated without cause at any time by either party subject to a sixty (60) day advance written notice of such termination to the other party.

13. No Harassment or Discrimination. Recipient and any contractors/subcontractors will not discriminate against any person in the performance of work under this agreement or in the selection and retention of employees or procurement of materials or supplies on the basis of age, sex, marital status, sexual orientation, religion, creed, color, national origin, honorably discharged veteran or military status, or the presence of any sensory, mental, or physical disability or the use of a trained guide dog or service animal by a person with a disability, unless based on a bonafide occupational qualification.
14. Contract Expiration. This contract will run until the project is complete and until the County has made all payments required under this Grant Agreement, except that the project must be completed no later than the date listed in Paragraph 2.b. above, unless extended by mutual agreement.
15. Failure to Appropriate. Recipient acknowledges that the County may only appropriate monies in the current year and in a manner consistent with Paragraph 1. Above. The County agrees to appropriate monies to fund this grant unless emergency circumstances prevent the County from doing so. Any monies to be paid by the County to Recipient for this grant are subject to appropriation by the County Commission.
16. Integrated Agreement. This Grant Agreement represents the entire and integrated agreement between the County and Recipient and supersedes all prior negotiations, representation, or agreements written or oral.
17. Modification of this Agreement. This Agreement may be amended or supplemented only by a writing that is signed by duly authorized representatives of all parties.
18. No Assignment. Recipient shall not sell, assign, or transfer any rights obtained by this Agreement without the express written consent of the County.
19. Severability. Provided it does not result in a material change in the terms of this Agreement, if any provision of this Agreement or the application of this Agreement to any person or circumstance shall be invalid, illegal, or unenforceable to any extent, the remainder of this Agreement and the application of this Agreement shall not be affected and shall be enforceable to the fullest extent permitted by law.
20. No Third-party Beneficiaries. The parties do not intend, and nothing in this Agreement shall be construed to mean, that any provision in this Agreement is for the benefit of any person or entity who is not a Party.
21. Controlling Law. It is understood and agreed that this Agreement is entered into in the State of Washington. This Agreement shall be governed by and construed in accordance with the laws of the United State, the State of Washington and the County of Jefferson,

as if applied to transactions entered into and to be performed wholly within Jefferson County, Washington between Jefferson County residents. No party shall argue or assert that any state law other than Washington law applies to the governance or construction of this Agreement.

(SIGNATURES APPEAR ON THE FOLLOWING PAGE)

IN WITNESS WHEREOF, the parties have caused this Grant Agreement to
be executed this _____ day of _____ 2024.

Jefferson County
Board of Commissioners

Olympic Community Action Programs

Signature

Date

Printed Name / Title

By: _____
Kate Dean, Chair Date

SEAL:

ATTEST:

Carolyn Gallaway, CMC Date
Clerk of the Board

Approved as to form only:

Barbara D. Ehrlichman 12/29/2023

Barbara Dykes Ehrlichman Date
Civil Deputy Prosecuting Attorney

EXHIBIT A - SCOPE OF WORK

PROJECT DESCRIPTION

- Name of Project: Caswell-Brown Village
- Amount requested: \$105,000 from Fund 149

Provide a brief description of the Project or Program:

Caswell-Brown Village (CBV) is an original concept open air shelter. It was brought about by the COVID-19 pandemic when numerous homeless individuals began to camp at the Jefferson County fairgrounds. This provided a unique opportunity for service providers to find all these people in one location rather than dispersed around the city and county. The fairgrounds as a location eventually became problematic, so service providers, campers, emergency responders, law enforcement, and local government all came together to find a new, permanent location. The solution and location found is what has become CBV. It is a transitional housing/open air shelter with 40 "units" of housing, including a mix of tiny shelters and RV/camping sites. All residents have access to bathroom facilities, including a shower trailer, and a communal cooking space. The location is monitored by OlyCAP, but community agreements and ground rules are largely set by the residents, who have a self-governing board to help keep people accountable and safe. There are plans in place to continue to expand the CBV model to include traditional emergency shelter and units of permanent supportive housing to both complement the open-air shelter. This will give individuals a variety of choices of shelter types to best serve all people, including those who would not prefer to go to a traditional shelter.

Specify the Project or Program goals and expected outcomes. Specify the methods by which the Project or Program will be measured and assessed:

OlyCAP utilizes a Housing First approach, which recognizes that stable housing is an essential element in long term stability. Given the difficulty of finding accessible and affordable housing in this area, CBV is an in-between solution to give homeless individuals a safe, stable place while they work towards a permanent housing solution. The program aims to be as low barrier as possible and prioritizes identifying and serving unsheltered, highly vulnerable families and individuals who have the most barriers to accessing and sustaining housing independently. Staff engage with all participants to identify potential barriers to program access and offer support and/or reasonable accommodations necessary to screen participants in rather than out. Staff assist participants in identifying housing options as the first and primary goal. While residents at CBV, OlyCAP Housing staff offer a wide variety of voluntary supportive services which residents can choose whether or not to participate in. Services include assistance with substance abuse/mental health counseling, family reunification, education support, budgeting, credit repair, access to legal services, and connection to government assistance programs (such as SNAP, SSI, or disability). These services help support the overall program goal of moving residents towards permanent, stable housing by addressing individual barriers. Our outcomes are measured by number of individuals served, how long it takes for individuals to gain access to permanent housing, whether they stay in permanent housing, and whether supportive services help them

to increase several factors including education and employment. All of these are measurable outcomes we track through our intake at the shelter, OlyCAP database system CAP60, and the Homeless Information Management System managed by the Washington State Department of Commerce (HMIS).

Specify the number of unites of housing to be created or number of individuals who will be served by the Project or Program:

40 units (20 tiny shelters and 20 RV/campsites), with a maximum capacity of 50 individuals. From October 2022 to September 2023, the tiny shelters served 41 individuals with 4, 671 bed nights, while the RV/campsites served 50 individuals with 4,693 bed nights.

EXHIBIT B – BUDGET

Budget Categories	Program	Proposal	Justification	Priority
Salaries	\$186,490	\$186,490	Essential funds. Management and monitoring are essential for program operation. Without salary for monitors the shelter cannot run safely	
Benefits	\$61,541	\$61,541	Essential funds. Most of the positions are full time, which requires benefits.	
Rental Subsidies	\$0	\$0		
Utilities	\$22,542	\$22,542	Essential funds. Without funding to cover utility payments, residents would not have access to electricity or clean water, which would pose a health and safety risk	
Insurance	\$3,317	\$3,317	Essential funds	
Food/Supplies	\$0	\$0		
Furnishings/Equipment	\$4,998	\$4,998	Furnishing will be needed for new donated building on site and potentially new building if completed in 2024	
Repair/Maintenance	\$9,270	\$9,270	The site must be kept maintained for use by residents. Repairs and maintenance can include work on the kitchen space, shower trailer, septic system and more.	
Transportation (explain)	\$0	\$0		
Subtotal	\$288,158	\$288,158		
Administration (10% max)	\$28,816	\$28,816		
TOTAL	\$316,974	\$316,974		

If your Project or Program includes salaries and benefits, please list position(s) and FTE to be paid by these funds (FTE should be that percentage of time the employee is dedicated to this Project or Program):

Position	Salary	Benefits	FTE
Shelter Manager	\$29,000	\$9,570	.5
Shelter Supervisor	\$20,800	\$6,864	.5
Monitors	\$131,040	\$43,243	3.5
Maintenance Staff	\$5,650	\$1,864	.125

CONTRACT REVIEW FORM
(INSTRUCTIONS ARE ON THE NEXT PAGE)

Clear Form

CONTRACT WITH: Olympic Community Action Programs (OlyCAP)

Contract No: HFB-OLYCAP-CASWELL

Contract For: Caswell-Brown Village

Term:

COUNTY DEPARTMENT: CAO

Contact Person: Carolyn Gallaway

Contact Phone: 360-385-9122

Contact email: carolyn@co.jefferson.wa.us

AMOUNT: \$105,000

Revenue: _____

Expenditure: _____

Matching Funds Required: _____

Sources(s) of Matching Funds _____

Fund # 149

Munis Org/Obj _____

PROCESS:

- ☐ Exempt from Bid Process
- ☐ Cooperative Purchase
- ☐ Competitive Sealed Bid
- ☐ Small Works Roster
- ☐ Vendor List Bid
- ☒ RFP or RFQ
- ☐ Other: _____

APPROVAL STEPS:

STEP 1: DEPARTMENT CERTIFIES COMPLIANCE WITH JCC 3.55.080 AND CHAPTER 42.23 RCW.

CERTIFIED: ☐ N/A: ☒

Carolyn Gallaway
Signature

12/29/23
Date

STEP 2: DEPARTMENT CERTIFIES THE PERSON PROPOSED FOR CONTRACTING WITH THE COUNTY (CONTRACTOR) HAS NOT BEEN DEBARRED BY ANY FEDERAL, STATE, OR LOCAL AGENCY.

CERTIFIED: ☐ N/A: ☒

Carolyn Gallaway
Signature

12/29/23
Date

STEP 3: RISK MANAGEMENT REVIEW (will be added electronically through Laserfiche):

Electronically approved by Risk Management on 12/29/2023.

STEP 4: PROSECUTING ATTORNEY REVIEW (will be added electronically through Laserfiche):

Electronically approved as to form by PAO on 12/29/2023.
PAO Approved as to form 12.29.2023

STEP 5: DEPARTMENT MAKES REVISIONS & RESUBMITS TO RISK MANAGEMENT AND PROSECUTING ATTORNEY(IF REQUIRED).

STEP 6: CONTRACTOR SIGNS

STEP 7: SUBMIT TO BOCC FOR APPROVAL